

September 19, 2022

Submitted Via FOIAonline.com

Region 4 Freedom of Information Officer

and/or

Jennifer Pearce, Government Information Specialist U.S. EPA. Region 4 **AFC** Building 61 Forsyth Street., S.W. 9th Floor (4PM/IF) Atlanta, GA 30303-8960 (404) 562-9891

FOIA Request For All Records Relating to EPA's Issuance of NPDES Permit Re: Number FL0A00001

Dear Ms. Pearce,

I am writing on behalf of Friends of Animals (FoA) to seek the disclosure of documents and records¹ pursuant to 43 C.F.R. Part 2, and the Freedom of Information Act (FOIA), 5 U.S.C. § 552. Friends of Animals requests copies of all documents and records held by the U.S. Environmental Protection Agency relating

¹ The terms "document(s)" and "records" are used in the broadest sense contemplated by Federal Rule of Civil Procedure 34. It means all written, transcribed, recorded or graphic matters, however produced or reproduced. This definition includes, but is not limited to, any and all original copies or drafts of any and all of the following: records; notes; nonconforming copies that contain deletions, insertions, corrections, handwritten notes or comment summaries; memoranda; schedules; contracts; binders; work papers; logs; diaries; work sheets; files; letters; correspondence; summaries of memoranda; reports or memoranda of telephone conversations or records of personal conversations or interviews; handwritten notes; telephone logs; facsimiles; summaries; invoices; promissory notes; contracts; loan agreements; vouchers; billing statements; tape recordings or transcripts of tape recordings; photographs; videotapes; computerized output or data bases; electronic files; computer disks; computer CDs' electronic mail transmittals; data and all other writings; calculations; and figures or symbols of any kind which, in any manner mentioned, relate to the subjects of the specific requests contained below. This request includes all documents that have ever been within your custody or control, including all inter and intra agency documents, whether they exist in agency working, investigative, retired, electronic mail, or other files currently or at any other time.

to issuance of NPDES Permit Number FL0A00001, which was issued on September 30, 2020.

This request is related to a separate FOIA request sent in May 2022. During that request, FoA agreed to receive documents that were then available, rather than waiting for an ongoing request to be completed. Unfortunately, all of the documents that FoA received in response to its May 2022 inquiry involved public comments and the public commenting process. These documents were not fully responsive of the documents requested by FoA. Thus, FoA is submitting another request to ask for documents related to the decision, not just public commenting after the decision had been made.

Specifically,

- Please provide all records in your possession, whether received, created, and/or distributed by EPA, that the agency considered in issuing NPDES Permit Number FL0A00001 under the authority of the Clean Water Act of 1977 (33 U.S.C. § 1251 et seq.)
- This request includes any documents, writings, materials, correspondence, emails, files, photos, maps, or reports generated, received and/or issued by EPA pursuant or relating to this final agency action. This request includes any records received, created, and/or distributed by EPA through the date EPA issued the NPDES Permit Number FL0A00001 on September 30, 2022. This request does not include records that EPA has already published online and made available to the public.
- This request includes records related to other statutes that EPA sought compliance with—such as the Endangered Species Act and the National Environmental Policy Act—while in the process of determining whether to issue NPDES Permit Number FL0A00001.
- This request also includes communications within EPA, or between EPA and other agencies, that were relevant to the decision to issue NPDES Permit Number FL0A00001.
- This request also includes any analysis that was updated after the May 6, 2022 decision by the Environmental Appeals Board, NPDES Appeal Nos. 20-08 & 20-09, which remanded in part and denied review in part.

The items specifically requested are not meant to be exclusive of any other documents that, although not specially requested, have a reasonable relationship to the subject matter of this request.

The Supreme Court has stated that FOIA establishes a "strong presumption in favor of disclosure" of requested information, and that the burden is on the government to substantiate why information may not be released under the act's various exemptions. *Department of State v. Ray*, 502 U.S. 164, 173 (1991). Congress affirmed these tenets of FOIA in the Open Government Act of 2007, finding that "the

Government [should] remain open and accessible to the American people" and always be based "not upon the need to know but upon the fundamental right to know." Public Law 110-175, 121 Stat. 2524, 2525 (Dec. 31, 2007) (internal citations omitted). An Executive Order directed that "[t]he presumption of disclosure should be applied to all decisions involving FOIA." 74 Fed. Reg. 4683 (Jan. 26, 2009). Please consider the foregoing before withholding any documents that are responsive to this request.

In the event that access to any of the requested records is denied, please note that FOIA provides that if only portions of a requested file are exempted from release, the remainder must still be released. Friends of Animals therefore requests that we be provided with all non-exempt portions, which are reasonably segregable. We further request that you describe the deleted material in detail and specify the statutory basis for the denial as well as your reasons for believing that the alleged statutory justification applies in this instance. Please separately state your reasons for not invoking your discretionary powers to release the requested documents in the public interest. Such statements will be helpful in deciding whether to appeal an adverse determination, and in formulating arguments in case an appeal is taken. A written justification might also help to avoid unnecessary litigation. Friends of Animals has the right to appeal the withholding or deletion of any information and expects that you will list the office and address where such an appeal can be sent.

Friends of Animals anticipates that you will make the requested materials available within the statutorily prescribed period. We also request that you waive any applicable fees since disclosure meets the statutory standard for a fee waiver in that it is clearly "in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government." 5 U.S.C. § 552(a)(4)(A)(iii).

Fee Waiver Request

FOIA provides that "documents shall be furnished without any charge or at a charge reduced below the fees established under clause (ii) if disclosure of the information is in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requester." 5 U.S.C. § 552(a)(4)(A)(iii). The legislative history of FOIA, as well as the case law interpreting the Act, indicates that the statute's fee waiver provision is to be liberally construed favoring the public interest. *McClellan Ecological Seepage Situation v. Carlucci*, 835 F.2d 1282, 1284 (9th Cir. 1987) (quoting 132 Cong. Rec. S14298 (Sept. 30, 1986) (Sen. Leahy)).

This request for information qualifies for a fee waiver under this standard and, accordingly, we request that all fees be waived.

Friends of Animals is a nonprofit international animal advocacy organization

headquartered in Darien, Connecticut, and incorporated in the state of New York since 1957. It serves the public interest by increasing the general public awareness of animal advocacy issues and how to end animal cruelty and exploitation around the world. Friends of Animals seeks to promote a respectful view of non-human, free-living and domestic animals. The Internal Revenue Service recognizes Friends of Animals as a 501(c)(3) tax-exempt organization (IRS Employer Identification #: 13-6018549).

Friends of Animals does not have a commercial, trade, or profit interest in the requested records. Friends of Animals seeks information to understand the full reasoning and data that EPA relied on to justify its decision to issue NPDES Permit Number FL0A00001. Thus, Friends of Animals is submitting this request, to obtain records, including email correspondence, EPA created or considered in its decision. This data will help Friends of Animals to further its mission and deepen public understanding of the specific issues with the proposed Velella Epsilon facility, as well as the general NPDES permit process. Friends of Animals has the ability to distribute information to its members and other interested members of the public through its website, its quarterly journal *ActionLine*, and through outreach to other media outlets. Friends of Animals regularly publicizes information about wildlife and employs several experts who are able to quickly digest and circulate the information obtained from this request, including attorneys and media correspondents.

Given Friends of Animals' well-orchestrated and demonstrably successful efforts at educating the public on animal advocacy issues, and the fact that Friends of Animals' education program has significantly contributed to an understanding of government operations and activities, Friends of Animals is entitled to a fee waiver.

CONCLUSION

Please produce the records regarding this FOIA request by electronic mail to adam.kreger@friendsofanimals.org or to the physical address listed below:

Friends of Animals Wildlife Law Program 7500 E. Arapahoe Road, Suite 385 Centennial, CO 80112

Please produce the records on a rolling basis to the extent possible; at no point should the search for—or deliberation concerning—certain records delay the production of others that the federal government has already retrieved and elected to produce.

Thank you for your attention to this request. If you have any questions about the requested documents or the requested fee waiver, please do not hesitate to

contact me at 720-949-7791 or at adam.kreger@friendsofanimals.org.

Sincerely,

Adam Kreger Staff Attorney Friends of Animals Wildlife Law Program